

**PREA AUDIT REPORT     Interim     Final**  
**ADULT PRISONS & JAILS**

**Date of report:** [Click here to enter text.](#)

<b>Auditor Information</b>			
<b>Auditor name:</b> Howard Sweeney - The Nakamoto Group			
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<b>Telephone number:</b> 301-468-6535			
<b>Date of facility visit:</b> March 15-17, 2016			
<b>Facility Information</b>			
<b>Facility name:</b> Vienna Correctional Center			
<b>Facility physical address:</b> 6695 State Route 146 East, Vienna, IL 62995			
<b>Facility mailing address:</b> <i>(if different from above)</i> <a href="#">Click here to enter text.</a>			
<b>Facility telephone number:</b> 1-618-658-8371			
<b>The facility is:</b>	<input type="checkbox"/> Federal	<input checked="" type="checkbox"/> State	<input type="checkbox"/> County
	<input type="checkbox"/> Military	<input type="checkbox"/> Municipal	<input type="checkbox"/> Private for profit
	<input type="checkbox"/> Private not for profit		
<b>Facility type:</b>	<input checked="" type="checkbox"/> Prison	<input type="checkbox"/> Jail	
<b>Name of facility's Chief Executive Officer:</b> Jeanne Campanella, Warden			
<b>Number of staff assigned to the facility in the last 12 months:</b> 318			
<b>Designed facility capacity:</b> 960			
<b>Current population of facility:</b> 1630 (1476 Vienna Correctional Center – 154 Dixon Springs Impact Incarceration Program)			
<b>Facility security levels/inmate custody levels:</b> Minimum			
<b>Age range of the population:</b> 18-99			
<b>Name of PREA Compliance Manager:</b> Heather Sims		<b>Title:</b> Mental Health - Supervisor	
<b>Email address:</b> heather.sims@doc.illinois.gov		<b>Telephone number:</b> 1-618-658-8371 ext. 407	
<b>Agency Information</b>			
<b>Name of agency:</b> Illinois Department of Corrections			
<b>Governing authority or parent agency:</b> <i>(if applicable)</i> <a href="#">Click here to enter text.</a>			
<b>Physical address:</b> 1301 Concordia Court, Springfield, IL 62794-9277			
<b>Mailing address:</b> <i>(if different from above)</i> <a href="#">Click here to enter text.</a>			
<b>Telephone number:</b> 217-558-2200			
<b>Agency Chief Executive Officer</b>			
<b>Name:</b> John R. Baldwin		<b>Title:</b> Acting Director	
<b>Email address:</b> john.baldwin@doc.illinois.gov		<b>Telephone number:</b> 217-55-2200	
<b>Agency-Wide PREA Coordinator</b>			
<b>Name:</b> Michael Funk		<b>Title:</b> PREA Coordinator	
<b>Email address:</b> mike.funk@doc.illinois.gov		<b>Telephone number:</b> 217-558-2200	

## AUDIT FINDINGS

### NARRATIVE

The onsite PREA audit of Vienna Correctional Center (VCC) was conducted from March 15 through March 17, 2016. Prior to the onsite audit, the facility submitted the Pre-Audit Questionnaire and provided a comprehensive set of supporting documents for the responses in the questionnaire. Much of the documentation was Agency Administrative Directives (ADs), Institution Directives (IDs) training documentation and documentation supporting compliance. Agency ADs provide the mandates of the Illinois Department of Corrections (IDOC) and the VCC and DSIIP share a common set of Institutional Directives (IDs) that provide facility specific guidance.

An entrance meeting was held the first day of the audit to discuss any concerns regarding the audit process and to finalize the facility tour and interview schedules. The following persons were in attendance: Jeanne Campanella, Warden, Vienna Correctional Center; Jason Hall, Superintendent IIP, Dixon Springs Impact Incarceration Program (DSIIP), Heather Sims, Social Worker and Institution PREA Compliance Manager (IPCM) and Kristin Hammersley, Social Worker III and IPCM – Shawnee Correctional Center. A comprehensive tour of the facility and the satellite Dixon Springs Impact Incarceration Program (boot camp) was conducted. The tour included the facility's intake area, all housing units, segregation housing unit, the health care unit, recreation, food service, education and programming areas. During the tour, it was noted there were no functional cameras within the facility except for a non-recording camera used to monitor the rear gate of the facility. However, it was also noted that staffing was sufficient to ensure a safe environment for inmates and staff. During the tour of housing units, female and male employees were always announced when entering areas where inmates of an opposite gender were housed. Signs were also posted that indicated that employees of the opposite gender were present on the unit. Full length opaque shower curtains were present for all shower stalls, in all housing units. Inmates were able to shower, dress and use the toilet facilities without exposing themselves to employees of the opposite gender. Informal conversations with employees and inmates regarding the PREA standards were conducted during the tour. Postings regarding PREA reporting and the agency's zero tolerance policy for sexual abuse and harassment were prominently displayed in all housing units, common areas and throughout the facility. Audit notice postings with the PREA auditors' contact information were also located in the same areas.

A total of 24 correctional staff were interviewed and included employees from VCC and DSIIP. Line officers, Majors, Sergeants and Lieutenants from all shifts were included. All were aware of the agency's zero tolerance policy and knew their responsibilities to protect inmates from sexual abuse/harassment and their duties as first responders as part of a facility's coordinated response. Specialized staff were also interviewed and included the Chief Administrative Officer (Warden), the DSIIP Superintendent, the IPCM, the facility's chief investigator, the health care unit administrator, the director of nursing, volunteers, health care providers and mental health providers. The IDOC PREA Coordinator was not on site for this audit, however, he had been interviewed four weeks earlier by this auditor. Daily telephonic communication was maintained with the IDOC PREA Coordinator during the course of the onsite visit. All interviewed staff, contractors and volunteers demonstrated a knowledge and understanding of PREA and their responsibilities under the program.

Twenty-three inmates were interviewed and were randomly selected from all housing units. One inmate self-identified as being bisexual and two inmates self-identified as being gay. No inmates self-identified as being lesbian, transsexual or intersex. Two limited English proficient inmates were included in the group of 23 inmates. There were no letters to this auditor as a result of the audit postings in the housing units. All inmates interviewed demonstrated a good understanding of the PREA program and the prevention, protection and reporting mechanisms.

The agency and facility have had a sexual abuse and sexual harassment prevention and intervention program for many years. However, movement towards full adoption of the PREA Adult Prison and Jail standards has occurred over the last year and in some aspects, over the last several of months.

A review of the 12 investigative files opened during the past 12 months alleging sexual abuse or sexual harassment was conducted. Ten were inmate on inmate allegations (6 substantiated, 2 unfounded, 2 unsubstantiated). All alleged verbal abuse/harassment or voyeurism.

Two were staff on inmate allegations (0 substantiated, 0 unfounded, 2 unsubstantiated). One alleged verbal abuse/harassment and one alleged physical contact but no penetration.

## **DESCRIPTION OF FACILITY CHARACTERISTICS**

Vienna Correctional Center (VCC) is part of the Illinois Department of Corrections. VCC houses adult male offenders with minimum security custody designations. The facility offers Adult Basic Education (ABE), General Education Development (GED) and Pre-GED. Vocational opportunities include auto body, auto mechanics, construction occupation, cosmetology, custodial maintenance, culinary arts, horticulture, barber college and job preparedness. Other available programs include life skills, substance abuse counseling, anger management, reentry summits and lifestyle redirection. Vienna Correctional Center is the parent institution for Dixon Springs Impact Incarceration Program (DSIIP). The DSIIP is located approximately three miles from VCC and is a para-military/boot camp operation that houses male and female minimum security offenders. Male and female offenders are housed separately. Upon completion of the program, eligible DSIIP offenders have their sentences reduced to “time served” and serve a term of mandatory supervised release. The DSIIP offers ABE, GED, substance abuse counseling, anger management life skills and drug education. The facilities are located in the extreme south central portion of the State of Illinois, approximately 200 miles south of Springfield, Illinois. VCC is located in Johnson County and DSIIP is located in Pope County. The facility does not house youthful offenders.

The VCC consists of six multiple occupancy housing units and an eight cell special housing unit. The DSIIP has three dormitory style housing units and does not have a special housing/segregation unit. Inmates arrive to the facility from other facilities or directly from one of the reception centers located throughout the State. During an inmate’s time in reception, they receive medical and mental health screening and examinations, are classified and receive an orientation to the IDOC. On their first day in reception, new arrivals are assessed for sexual victimization risk/vulnerability and past sexual abusive/predatory behavior. The vulnerability and predatory screenings are repeated upon arrival to VCC and referrals to appropriate medical and mental health providers are made, when necessary. New arrivals receive printed information regarding the facility’s PREA program and watch a video that provides additional information about the program. In addition to medical, dental, mental, health and social services, the facility offers academic and vocational opportunities. The design of the prison permits inmates to shower, change clothes and use toilet facilities with an adequate degree of privacy and avoid cross-gender viewing. VCC has a medical observation unit that houses inmates requiring close or frequent monitoring and is sometimes used to shelter inmates who have been determined to be at imminent risk of sexual abuse. Licensed medical personnel are on site at all times. Inmates requiring health care beyond the scope of services provided in the facility are transported to providers in Marion or Carbondale, Illinois, and in rare cases, to St. Louis, Missouri. SANE/SAFE examinations and evidence collection is conducted at Heartland Regional Medical Center in Marion, Illinois.

The mission of the Illinois Department of Corrections is to serve justice in Illinois and increase public safety by promoting positive change in offender behavior, operating successful reentry programs and reducing victimization.

## **SUMMARY OF AUDIT FINDINGS**

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Number of standards exceeded: 0

Number of standards met: 41

Number of standards not met: 0

Number of standards not applicable: 2

### **Standard 115.11 Zero tolerance of sexual abuse and sexual harassment; PREA Coordinator**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

Illinois Department of Corrections (IDOC) Administrative Directive (AD) 04.03.301, Sexual Abuse and Harassment Prevention and Intervention Program; Vienna Correctional Center (VCC) Institution Directive (ID) 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; IDOC PREA Sexual Abuse and Harassment Prevention and Intervention Program Manual; and the agency and facility organizational charts address the requirements of the standard. The agency has appointed the Jail and Detention Standards manager as the agency wide PREA coordinator. The agency wide PREA coordinator is a certified PREA auditor and reports to the Deputy Chief of Operations. The warden has appointed the Chief of Mental Health as the Institution PREA compliance manager (IPCM). The IPCM reports directly to the warden regarding all PREA related concerns. Interviews with the agency wide coordinator and IPCM confirmed that each has sufficient time and authority to coordinate efforts to comply with PREA standards. The agency and facility directives outline a zero tolerance policy for all forms of sexual abuse and sexual harassment. Interviews with staff, volunteers, contractors and inmates confirmed that each was aware of the zero-tolerance policy towards all forms of sexual abuse/harassment.

### **Standard 115.12 Contracting with other entities for the confinement of inmates**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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The agency meets the requirements of this standard. A review of the documentation submitted confirmed the agency requires other entities contracted with (The Safer Foundation) for the confinement of inmates to adopt and comply with the PREA standards. All agency contractual agreements were modified to incorporate the language requiring all contractors to adopt and comply with PREA standards.

### **Standard 115.13 Supervision and monitoring**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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### **corrective actions taken by the facility.**

VCC Institution Directives (ID) 01.02.102, Duty Administrative Officer and Back-up Duty Administrative Officer, VCC ID 01.02.103 and Inspection Tours by Administrative Staff, address the requirements of the standard. A review of the facility staffing plan and interviews with the warden and human resource manager confirmed that the facility considers the items detailed in the standard when developing the staffing plan. The facility and the agency review the staffing plan at least annually. The PREA coordinator may provide input as to whether adjustments to the staffing plan may be required to meet PREA requirements. There have been no judicial findings of inadequacy, findings of inadequacy from Federal investigative agencies or findings of inadequacy from internal or external oversight bodies. The facility does not keep positions unfilled for salary savings and all mandatory posts are filled each shift.

The review of Administrative Duty Officer inspection logs confirmed that intermediate-level or higher-level supervisors conduct and document unannounced rounds. Staff are prohibited from alerting other employees regarding unannounced rounds. Interviews with housing unit officers also confirmed that unannounced rounds by Administrative Duty Officers are made each day.

### **Standard 115.14 Youthful inmates**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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Not applicable. The facility has not housed youthful inmates for over one year.

### **Standard 115.15 Limits to cross-gender viewing and searches**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 05.01.109, Searches of Person, Vehicles and Property; IDOC AD 04.03.104, Evaluation of Offenders with Gender Identity Disorders; AD 05.07.101, Reception and Orientation – Adult Process; VCC ID 04.03.104, Evaluations of Offenders with Gender Identification Disorders; VCC Warden's Bulletin 15-21, Knock and Announce Policy; VCC Warden's Bulletin 15-22, Cross-Gender Pat Down Searches; VCC Warden's Bulletin 12-15, Cross Gender Viewing and Search; Director's Memo titled Limits to Cross-Gender Viewing; and Title 20-Illinois Administrative Code address the requirements of the standard. The facility's rated capacity exceeds 50 inmates and the DSIIP houses female inmates. Neither facility permits cross-gender pat-down searches of female inmates, absent exigent circumstances. DSIIP does not restrict female inmates' access to regularly available programming or other out-of-cell opportunities in order to comply with this provision. Female officers are on site at all times. Neither facility permits or conducts cross-gender strip searches or cross-gender visual body cavity searches, except in exigent circumstances or when performed by medical practitioners. There were no cross-gender visual body cavity searches conducted in the facility during the audit period. When conducted, officers are required to document all cross-gender strip searches and cross-gender visual body cavity searches. The Cross-Gender Strip Search log contained no

entries. Staff interviews confirmed that they were aware of the prohibition of pat down and strip searches of the inmates of the opposite sex except in exigent circumstances. Interviews with male and female inmates confirmed that none of them had been pat or strip search by officers of the opposite gender. Inmate interviews confirmed that inmates are not delayed or prohibited from attending regularly available programming or other out-of-cell opportunities in order to comply with the standard. As confirmed by observation during the tour of all housing units, inmates are permitted to shower, perform bodily functions, and change clothing without cross-gender viewing of their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks. The agency and facility have a “knock and announce” policy and procedures requiring staff of the opposite sex to announce their presence when entering an inmate housing unit. Inmate interviews confirmed that male and female staff announce their presence when entering housing units where inmates of the opposite gender are housed. The practice was observed during the tour of the VCC and DSIIP facilities. Signs indicating that male or female staff are present are also posted in the housing units. Staff do not search or physically examine a transgender or intersex inmate for the sole purpose of determining the inmate’s genital status. No self-identified transgender inmates were housed in either facility at the time of the audit. The review of training documents confirmed that officers are trained how to conduct cross-gender pat-down searches, and searches of transgender and intersex inmates, in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs.

### **Standard 115.16 Inmates with disabilities and inmates who are limited English proficient**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.111, ADA Accommodations; AD 04 01 105, Facility Orientation; AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; AD 05.07.101 Reception and Orientation; VCC ID 04.01.301, Sexual Abuse and Harassment - Prevention and Intervention Program; PREA Inmate Orientation Insert; VCC Orientation Manual; American Sign Language Video Remote Interpretation Procedure; Language Interpretation Procedure and Title 4 – Illinois Administrative Code -Americans With Disabilities Act Grievance Procedures address the requirements of the standard. Through policy and practice, the facility ensures that inmates with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency’s efforts to prevent, detect, and respond to sexual abuse and sexual harassment. All PREA related information, including postings, brochures and handouts are available in English and in Spanish. Telephonic/video translation services are available through Fluent Language Solutions for inmates who are not English proficient or inmates who use sign language. The facility also employs staff who are proficient in languages other than English. The facility does not rely on inmate interpreters, inmate readers, or other types of inmate assistants in the performance of first-responder duties or the investigation of the inmate’s allegations. Two Teletypewriter TTY units are available for inmates who are hard of hearing. Interviews with two non-English proficient inmates confirmed the availability and use of the telephonic interpretive services.

### **Standard 115.17 Hiring and promotion decisions**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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IDOC AD 03.02.100, Administrative Review of Personnel Issues and AD 01.02.107, Background Investigation address the requirements of the standard. All employees, contractors and volunteers who have regular contact with inmates have criminal background checks completed by the IDOC's Background Investigations Unit prior to having contact with inmates. The facility continuously monitors the background of employees through the computer criminal history check using the Law Enforcement Agencies Data System (LEADS). The facility does not hire or promote anyone who may have contact with inmates, and does not enlist the services of any contractor who may have contact with inmates, who has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution; has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse; or has been civilly or administratively adjudicated to have engaged in the activity. The facility considers any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with inmates. The facility has recently required the completion of a Prison Rape Elimination Act Pre-Employment Self Report. Employees have a duty to disclose such misconduct and material omissions regarding such misconduct, or the provision of materially false information, are grounds for termination. The agency provides information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work. The agency notifies appropriate licensing/certifying agencies when professional staff are terminated for substantiated allegations of sexual abuse or harassment.

### **Standard 115.18 Upgrades to facilities and technologies**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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Not applicable. The facility has not had any substantial expansion or modification of existing facilities since August 20, 2012. Additionally, there has been no installation or updating of video monitoring systems, electronic surveillance systems, or other monitoring technology since August 20, 2012. This is the facility's first PREA audit.

### **Standard 115.21 Evidence protocol and forensic medical examinations**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention; AD 01.12.112, Preservation of Physical Evidence; AD 01.12.120, Investigations of Unusual Incidents; and VCC ID 04.01.301, Sexual Abuse and Harassment - Prevention and Intervention Program address the requirements of the standard. The agency follows a uniform evidence protocol as described in the U.S. Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents".

Victims of sexual assault are referred to health services for initial examination and treatment. Such treatment would be for life preservation



only and the victim would be transported to Heartland Regional Medical Center in Marion, Illinois for examination, treatment and evidence gathering by a SANE/SAFE nurse. All sexual abuse examinations, treatment, testing and follow-up care is provided without cost to the victim. Victim advocacy is offered through Rape Crisis Services of the Women's Center, located in Carbondale, Illinois. The facility has a memorandum of understanding with this facility. Follow up mental health services, testing and treatment are provided by facility health care personnel. Follow up services are also provided at no cost to the inmate.

Administrative and criminal investigations are conducted by trained investigators who are full time employees of the facility. When required, the facility investigators refer sexual abuse investigations to the Illinois State Police, who follow the requirements of the standard. The review of training records confirmed that facility investigators have received training on the investigation of sexual abuse and harassment in confinement settings. Updated PREA investigator training of all agency investigators was conducted in January 2016. Facility investigators received the training.

### **Standard 115.22 Policies to ensure referrals of allegations for investigations**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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Title 20 Illinois Administrative Code - Part 112, Internal Investigations; AD 01.12.120 Investigations of Unusual Incidents; AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; AD 01.12.101, Employee Criminal Misconduct; and VCC ID 04.01.301, Sexual Abuse and Harassment - Prevention and Intervention Program address the requirements of the standard. The facility conducts both administrative and criminal investigations for allegations of sexual abuse and sexual harassment. When required, referrals are made to the Illinois State Police for investigation assistance and to the States Attorney in Johnson County Illinois, for possible prosecution if the incident occurred at the Vienna Correctional Center and to the States Attorney in Pope County Illinois, if the incident occurred at the Dixon Springs IIP facility.

Twelve investigations of allegations of sexual abuse or sexual harassment were reviewed and none required referral to the State Police or States Attorney. Review of training documents confirmed that facility investigators received instruction in conducting sexual assault investigations in confined spaces/prisons.

### **Standard 115.31 Employee training**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; AD 03.03.102, Employee Training; PREA Cadet Training and PREA cycle training for security, non-security and volunteer's PowerPoint Presentations address the requirements of the

standard. The review of lesson plans, training logs, and PREA PowerPoint presentations confirmed that the provided training addressed all elements identified in the standard. The review of sign-in sheets for custody, non-custody and volunteer personnel confirmed attendance for PREA training. All employee interviews confirmed that the training was provided and that they understood the agency's zero-tolerance policy for sexual abuse and harassment and their responsibilities required by the program. PREA training is part of new employee orientation and included each year as part of annual cycle (refresher) training. Additional training is provided to officers during role call/shift change meetings when changes to policy and procedures are required between cycle trainings.

### **Standard 115.32 Volunteer and contractor training**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; IDOC, A Guide for the Prevention and Reporting of Sexual Abuse Offenders; Wexford Health Overview of 2003 PREA and Implementation; VCC Volunteer Orientation training handout and VCC and DSIIP Outside Worker Booklet address the requirements of the standard. The review of the lesson plans and training logs/forms confirmed that volunteers and contractors who have regular contact with inmates received training regarding their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures. The review of sign in sheets confirmed attendance for PREA training. Contractor and volunteer interviews confirmed that the training was provided and that they understood the agency's zero-tolerance policy for sexual abuse and harassment and their responsibilities under the program. The level of training is appropriate for the services provided by the contractors and volunteers.

### **Standard 115.33 Inmate education**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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IDOC AD 05.07.101 Reception and Orientation – Adult Process; AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; PREA Handouts and VCC Orientation Manual (Inmate) address the requirements of the standard. Inmates receive information explaining the agency's PREA program and zero-tolerance policy regarding sexual abuse and sexual assault within eight hours of arrival to a reception facility both verbally and in writing. Inmates also view a comprehensive orientation video that explains the facility's zero-tolerance policy and covers the inmate's right to be free from sexual abuse, sexual harassment, and retaliation. The video describes the agency's response to such allegations and methods of reporting. The same video is broadcast daily via closed circuit TV, in all VCC and DSIIP housing units. The program is broadcast in English and Spanish.

Staff and telephonic/video translation services are available to inmates who are not proficient in English or speak sign language. Inmates also receive an Orientation Manual that includes PREA information. Inmates sign an Offender Orientation Receipt form denoting receipt of PREA information. Inmate interviews confirmed that they received PREA information and they were aware of numerous reporting methods

to include anonymous and third party reporting; the zero-tolerance policy and their right to be free from retaliation. The tour of the facility confirmed that PREA education posters were prominently displayed in all housing units and common areas.

#### **Standard 115.34 Specialized training: Investigations**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

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Administrative and criminal investigations are conducted by trained investigators who are full time employees of the facility. When required, the facility investigators refer sexual abuse investigations to the Illinois State Police, who follow the requirements of the standard. The review of training records confirmed that facility investigators have received training on the investigation of sexual abuse and harassment in confinement settings. The training curriculum was reviewed and contains all required items identified in the standard. Updated training was received by facility investigators in January 2016.

#### **Standard 115.35 Specialized training: Medical and mental health care**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

The facility has a full-time medical and mental health care staff which includes a full-time physician and nurses. Nurses are on site at all times. The review of medical and mental health personnel training records confirmed that health care staff receive the same PREA training as officers and have a duty to report when they have knowledge of sexual abuse/assault, even when disclosed in the course of a health care encounter. Contract health care staff have received training via the Wexford Health Overview of 2003 PREA and Implementation presentation. Both contract and VCC medical personnel have received training on the following:

1. How to detect and assess signs of sexual abuse and sexual harassment;
2. How to preserve physical evidence of sexual abuse;
3. How to respond effectively and professionally to victims of sexual abuse and sexual harassment.

None of the nursing staff are SANE or SAFE certified. All cases requiring the processing of sexual assault evidence collection kits are transported to Heartland Regional Medical Center in Marion, Illinois, where SANE and SAFE nurses are on duty at all times.

#### **Standard 115.41 Screening for risk of victimization and abusiveness**

- Exceeds Standard (substantially exceeds requirement of standard)

- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; AD 05.07.101, Reception and Orientation; AD 04.03.104, Evaluations of Offenders with Gender Identity Disorders; DOC form 0494, Screening for Potential Sexual Victimization or Sexual Abuse; VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; DOC0372 Mental Health Screening form and DOC0379 Evaluation of Suicide Potential form address the requirements of the standard. All inmates are assessed during intake screening and upon transfer to another facility for their risk of being sexually abused by other inmates or sexually abusive toward other inmates. The screening is conducted by a mental health professional while in a reception facility and the form is again completed when the inmate arrives at VCC. Screenings conducted in facilities that are not reception centers are not always conducted by mental health providers. However, inmates who are determined to be prior victims or perpetrators of sexual abuse/harassment are promptly referred to mental health providers for evaluation and further classification. The screening routinely occurs within 24 hours of the inmate’s arrival but not more than 72 hours of the inmate’s arrival at the facility. As confirmed by observation of the screening tool, the assessments are conducted using an objective screening instrument that includes obtaining the following information:

- (1) Whether the inmate has a mental, physical, or developmental disability;
- (2) The age of the inmate;
- (3) The physical build of the inmate;
- (4) Whether the inmate has previously been incarcerated;
- (5) Whether the inmate’s criminal history is exclusively nonviolent;
- (6) Whether the inmate has prior convictions for sex offenses against an adult or child;
- (7) Whether the inmate is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming;
- (8) Whether the inmate has previously experienced sexual victimization;
- (9) The inmate’s own perception of vulnerability; and if inmates housed at this facility are or are not detained solely for civil immigration purposes.

The initial screening considers prior acts of sexual abuse, prior convictions for violent offenses, and history of prior institutional violence or sexual abuse, as known to the agency, in assessing inmates for risk of being sexually abusive.

The review of screening documentation for over 30 random inmates confirmed that the initial screenings and 30 day follow up screening for victimization and predatory behavior are conducted. Interviews with inmates from both VCC and DSIIP also confirmed initial and 30 day screenings and the screening at a reception center, if conducted within the last 12 months.

An inmate’s risk level is reassessed when warranted due to a referral, request, incident of sexual abuse, or receipt of additional information that bears on the inmate’s risk of sexual victimization or abusiveness. Inmates are not disciplined for refusing to answer or for not disclosing complete information during the screening. Controls are in place to ensure that information received during the screening is only available to staff with a need to know and never to other inmates.

#### **Standard 115.42 Use of screening information**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These**

**recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; AD 04.03.104, Evaluations of Offenders with Gender Identity Disorders and DOC form 0494, Screening for Potential Sexual Victimization or Sexual Abuse address the requirements of the standard. Risk screening information is used by classification personnel, counselors and the housing lieutenant/assignment officer, to inform housing, bed, work, education, and program assignments with the goal of keeping separate those inmates at high risk of being sexually victimized from those at high risk of being sexually abusive. Determinations for these assignments are made on a case-by-case basis to ensure the safety of each inmate. In deciding whether to assign a transgender or intersex inmate to a facility for male or female inmates, and in making other housing and programming assignments, the facility considers, on a case-by-case basis, whether a placement would ensure the inmate's health and safety, and whether the placement would present management or security problems. Placement and programming assignments for each transgender or intersex inmate are reassessed at least twice each year. Transgender or intersex inmate's own views with respect to his or her own safety is given serious consideration. Transgender and intersex inmates are given the opportunity to shower separately from other inmates, routinely, in the health care unit. There were no self-identified transgender or intersex inmates housed at VCC or DSIIIP during this audit.

**Standard 115.43 Protective custody**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

Title 20 Illinois Administrative Code, Protective Custody; IDOC AD 04.01.301; Sexual Abuse and Harassment Prevention and Intervention Program and VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program address the requirements of the standard. Inmates at high risk for sexual victimization are not placed in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers. To the extent possible, access to programs, privileges, education and work opportunities are not limited to inmates placed in a special housing unit for the purposes of protective custody. Interviews with officers in the special housing unit confirmed uninhibited access to programs and privileges for inmates in this status except when there are safety or security concerns. The facility would document the reasons for restricting access and the length of time the restriction would last. Full compliance with the standard could not be determined, as there were no inmates placed in a special housing unit for protective custody due to vulnerability concerns. The Clinical Services Supervisor or other appropriate supervisor assigns correctional counselors to the protective custody area. An interview of each committed person in protective custody would be conducted at least once every 30 days to evaluate the necessity of continued protective custody status. Mental health staff routinely meet with each inmate in segregation status at least once each week.

**Standard 115.51 Inmate reporting**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific**

### **corrective actions taken by the facility.**

IDOC AD 01.12.105, Reporting Unusual Incidents; IDOC Abuse and Custodial Sexual Misconduct pamphlet; Offender Request form; Offender Handbook (and inserts) and the IDOC PREA MOU with the John Howard Association address the requirements of the standard. The agency provides multiple internal ways for inmates to privately report sexual abuse and sexual harassment, retaliation by other inmates or staff and staff neglect or violation of responsibilities that may have contributed to such incidents. Inmates may verbally or in writing report such incidents to staff; file a routine or emergency grievance; call the toll free PREA Report Line or write the John Howard Association or the IDOC. The John Howard Association is a private entity and is not connected with the IDOC.

Inmates at VCC or DSIP are not detained solely for civil immigration purposes. Staff accept reports made verbally, in writing, anonymously, and from third parties and promptly document any form of reporting. Staff can privately report sexual abuse and sexual harassment of inmates to the John Howard Association, a private entity, not associated with the IDOC. Inmates are informed about the reporting methods through the handbook, postings in the housing units and common areas and as part of the orientation video. All inmates and staff who were interviewed were aware of multiple methods of reporting sexual abuse and harassment concerns. The review of investigation documents confirmed that allegations were received by each of the methods described during the previous year.

### **Standard 115.52 Exhaustion of administrative remedies**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

Title 20 Illinois Administrative Code and IDOC AD 04.01.114, Grievance Procedures addresses the requirements of the standard. The facility follows the State Administrative Code agency policy and procedures addressing grievance procedures. Agency and institution Directives regarding grievance procedures state that there is no time frame for filing a grievance relating to sexual abuse or harassment. Neither the agency nor the facility requires an inmate to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse. Inmates who allege sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint, and the grievance is not referred to a staff member who is the subject of the complaint. The agency issues a final agency decision on the merits of any portion of a grievance alleging sexual abuse within two months of the initial filing of the grievance. The inmate may appeal the decision within 30 days of receiving the final decision. There is no prohibition that limits third parties, including fellow inmates, staff members, family members, attorneys, and outside advocates, to assist inmates in filing requests for administrative remedies (grievances) relating to allegations of sexual abuse, and are permitted to file such requests on behalf of inmates. An agency directive addresses the filing of an emergency grievance alleging that an inmate is subject to a substantial risk of imminent sexual abuse. After receiving an emergency grievance alleging an inmate is subject to a substantial risk of imminent sexual abuse, the facility immediately forwards the grievance to the Chief Administrative Officer (Warden) for review, at which time immediate corrective action may be taken. Policy does not prohibit the agency from disciplining an inmate for filing a grievance related to alleged sexual abuse, where the agency demonstrates that the inmate filed the grievance in bad faith.

### **Standard 115.53 Inmate access to outside confidential support services**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance**

**determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

The facility has provided the telephone numbers and addresses of community support service groups related to sexual abuse. Two of the telephone numbers are toll-free. No inmates housed in this facility are detained solely for civil immigration purposes. The facility has been able to enter into a MOU with Women’s Center, Inc. of Carbondale, Illinois, for confidential support/advocacy rape crisis services. The John Howard Association acts as an anonymous reporting conduit between inmates and the IDOC. The facility enables reasonable communication between inmates and these organizations and agencies in as confidential a manner as possible. Inmates are informed as part of their orientation process that all telephone calls are subject to monitoring and recording and that all mail, except for legal mail, is subject to monitoring as well.

### **Standard 115.54 Third-party reporting**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

The agency website lists methods for third parties to report sexual abuse and sexual harassment on behalf of an inmate. The website, (<https://www.illinois.gov/idoc/programs/Pages/PrisonRapeEliminationActof2003.aspx>) states the following:

*“How to Report Institutional Sexual Abuse and/or Staff Sexual Misconduct*

*If you have information regarding an offender who has been sexually abused or sexually harassed while under IDOC custody or community supervision, please call: 217-558-4013.*

*Calls to this number at IDOC Headquarters are recorded. Messages are checked periodically Monday through Friday during business hours by staff of the Investigations Unit.*

*You do not have to give your name, but it is critical that you provide as many details as possible.*

*This includes:*

- The name(s) and locations of persons involved;*
- The name(s) or description of any witnesses to the incident;*
- IDOC offender number (if an offender)*
- A brief description of the incident(s)*
- A brief description of where the event(s) occurred;*
- The date(s), time, and place of occurrence(s);*
- Names and contact information of others who might have additional information about the incident;*
- Your contact phone number and address (optional)*

*IDOC investigates all allegations of offender–on–offender sexual abuse and staff sexual misconduct. The Investigation Unit at IDOC Headquarters initiates investigations. Please understand without detailed information it is difficult to investigate a sexual abuse or sexual harassment situation.”*

The review of sexual abuse/harassment investigations confirmed that at least one investigation was instituted as a result of the resources listed on the website.

### Standard 115.61 Staff and agency reporting duties

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 03.02.108, Standards of Conduct; AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention; AD 01.12.105, Reporting Unusual Incidents and Title 20 Illinois Administrative Code, Rules of Conduct address the requirements of the standard. All staff, contractors and volunteers are required to report information or suspicion regarding sexual abuse or harassment or any staff neglect or violation that may contribute to an incident or retaliation. Employees are instructed to only report the instances to other employees with a need-to-know. All reports, including third party reports are submitted for investigation. All staff are required to report immediately any knowledge, suspicion, or information they receive regarding an incident of sexual abuse or sexual harassment that occurred at a facility whether or not it is part of the agency. A review of training documentation indicated that staff received the required training. Interviews with employees, contractors and volunteers confirmed they were aware of their reporting duties. The review of sexual abuse/harassment investigations confirmed that investigations were initiated from reports from medical and mental health staff members, correctional staff and others from hotline and third party anonymous sources.

The facility does not house inmates under the age of 18.

### Standard 115.62 Agency protection duties

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

Title 20 Illinois Administrative Code 120, Standards of Conduct and IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention address the requirements of the standard. Employees are required to protect inmates who are subject to substantial risk of imminent sexual abuse. Staff interviews confirmed their knowledge of the requirement and the procedures to be followed to ensure adequate protection is provided.

### Standard 115.63 Reporting to other confinement facilities

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)



**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program states the following: “Reports of sexual abuse or harassment occurring while an offender was housed at a different facility are reported to the Chief Administrative Officer of the facility where the incident occurred as soon as possible, but not later than 72 hours after the initial report was received” All allegations regarding sexual abuse/harassment received from other facilities are thoroughly investigated. During the audit period, two inmates alleged that they were sexually abused/harassed at another facility prior to their arrival at VCC. VCC staff reported the allegations to the facilities for investigation.

#### **Standard 115.64 Staff first responder duties**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301 Sexual Abuse and Harassment Prevention and Intervention Program, AD 01.12.112, Preservation of Physical Evidence; the IDOC PREA Sexual Abuse and Harassment Prevention and Intervention Program Manual and the IDOC PREA Response Plan address the requirements of the standard. All staff interviewed confirmed they were aware of their first responder and reporting responsibilities and were able to describe them in detail.

#### **Standard 115.65 Coordinated response**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention; VCC ID 04.01.301, Sexual Abuse and Harassment - Prevention and Intervention Program; the IDOC PREA Sexual Abuse and Harassment Prevention and Intervention Program Manual and the IDOC PREA Response Plan address the requirements of the standard and provide comprehensive guidance to employees regarding the expected coordinated actions to take place in response to an incident of sexual abuse/harassment. The policies provide direction to security, medical and mental health practitioners, investigators, community providers/advocates and facility leadership. Interviews with employees confirmed that they were knowledgeable regarding their responsibilities in the coordinated response. Each was able to describe their role as part of the response team.

### Standard 115.66 Preservation of ability to protect inmates from contact with abusers

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

The current collective bargaining agreement was entered into July 2012, prior to the adoption of these standards. However, the current agreement does not prohibit the agency from removing alleged staff sexual abusers from contact with any inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted.

### Standard 115.67 Agency protection against retaliation

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention; AD 03.01.310, Sexual Harassment; VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program and the Staff and Inmate Retaliation Monitoring forms address the requirements of the standard. The warden has appointed the Institution PREA Compliance Manager as the retaliation monitor. Review of monitoring forms confirmed that the IPCM conducts periodic monitoring for at least 90 days and longer if necessary to ensure the safety of the inmate who reports sexual abuse/harassment or cooperates with the investigation of an allegation. The monitoring tool includes a review of job changes, housing/program changes, disciplinary reports, reassignments of staff and negative performance reviews. The form also requires the monitor to list the protection measure employed in response to the retaliation report. There were no reported incidents of retaliation reported for the year prior to the audit.

### Standard 115.68 Post-allegation protective custody

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific**

### **corrective actions taken by the facility.**

Title 20 Illinois Administrative Code, Protective Custody; IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program and VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program address the requirements of the standard. Inmates who allege to have suffered sexual abuse may not be placed in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers. To the extent possible, access to programs, privileges, education and work opportunities are not limited to inmates placed in a special housing unit or the facility infirmary for the purposes of protective custody. The facility would document the reasons for restricting access and the length of time the restriction would last.

### **Standard 115.71 Criminal and administrative agency investigations**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

As confirmed by the review of investigation documents, the facility promptly, thoroughly and objectively conducts its own investigations into allegations of sexual abuse and sexual harassment, including third-party and anonymous reports. Facility investigators have received specialized training in sexual abuse investigations pursuant to §115.34. Updated investigator training was provided in January 2016. Investigators would gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data; interview alleged victims, suspected perpetrators, and witnesses; and review prior complaints and reports of sexual abuse involving the suspected perpetrator. When the quality of evidence supports criminal prosecution, the agency conducts compelled interviews only after consulting with the State's Attorney in Johnson County when the incident occurred at VCC and the State's Attorney in Pope County if the incident occurred at the DSIIP facility, as to whether compelled interviews may be an obstacle for subsequent criminal prosecution. The credibility of an alleged victim, suspect, or witness is assessed on an individual basis and is not determined by the person's status as inmate or staff. The agency does not require an inmate who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding with the investigation of such an allegation. Where reasonable grounds exist to suspect that an individual has committed a violation of criminal law, the incident and evidence is turned over to the State's Attorney in Johnson County when the incident occurred at VCC and the State's Attorney in Pope County if the incident occurred at the DSIIP facility or to the appropriate prosecuting official.

Title 20 Illinois Administrative Code, Corrections, Criminal Justice, and Law Enforcement, Chapter I; Department of Corrections – Subchapter a: Administrative Rules, Part 112 Internal Investigations addresses the requirements of the standard. Administrative investigations include all requirements of the standard. Substantiated allegations of conduct that appears to be criminal are referred for prosecution. The agency retains all written reports referenced in paragraphs (f) and (g) of this section for as long as the alleged abuser is incarcerated or employed by the agency, plus five years. The departure of the alleged abuser or victim from the employment or control of the facility or agency does not provide a basis for terminating an investigation. When outside agencies investigate sexual abuse, the facility will cooperate with outside investigators and will endeavor to remain informed about the progress of the investigation.

### **Standard 115.72 Evidentiary standard for administrative investigations**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention addresses the requirements of the standard. The evidentiary standard for substantiation of a sexual abuse/harassment allegation is a preponderance of evidence. This is a recent change to policy and the Chief Investigator confirmed awareness of the new directive and the standard of evidence required for substantiation. The review of the PowerPoint training presentation also confirmed the recent change to policy and the training of agency investigators. All agency investigators were updated on this standard in January 2016.

### **Standard 115.73 Reporting to inmates**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC 04.1.30, Sexual Abuse and Harassment Prevention and Intervention and AD 01.12.120, Investigation of Unusual Incidents addresses the requirements of the standard. The facility performs all administrative and criminal investigations, unless the agency determines that the agency itself or the Illinois State Police are the more appropriate investigating body for an individual case. As confirmed by the review of IPCM PREA files, each inmate victim of sexual abuse/harassment was informed whether an allegation has been determined to be substantiated, unsubstantiated, or unfounded. Additionally, unless an allegation regarding sexual abuse by a staff member is determined to be unfounded, the facility informs the inmate victim if the staff member is no longer posted within the inmate’s unit; the staff member is no longer employed at the facility; the agency learns that the staff member has been indicted on a charge related to sexual abuse within the facility; or the agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility. If the inmate alleges sexual abuse by another inmate, the agency notifies the alleged victim whenever the agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility; or the agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility.

### **Standard 115.76 Disciplinary sanctions for staff**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

and agency brochure Custodial Sexual Misconduct-Socialization Prevention; address the requirements of the standard. Employees are subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies. Termination is the presumptive disciplinary sanction for staff who have engaged in sexual abuse. Disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) are commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories. All terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation are reported to law enforcement agencies, unless the activity was clearly not criminal, and to any relevant professional certifying/licensing agencies.

### **Standard 115.77 Corrective action for contractors and volunteers**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 03.01.310, Sexual Harassment; IDOC AD 01.12.120, Investigations of Unusual Incidents; IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program and VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program address the requirements of the standard. Contractors or volunteers who engage in sexual abuse are prohibited from contact with inmates and are reported to law enforcement agencies and to relevant professional certifying/licensing bodies, unless the activity was clearly not criminal. The facility would take appropriate remedial measures and prohibit further contact with inmates, in the event of any violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer. In the past 12 months, as there were no volunteers or contractors involved in sexual abuse/harassment allegations, none were reported to law enforcement or licensing bodies.

### **Standard 115.78 Disciplinary sanctions for inmates**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

Title 20 Illinois Administrative Code – Administration of Discipline – Table of Maximum Penalties for Adult Offenders; VCC Orientation Manual and IDOC AD 05.12.103, Administration of Discipline for Offenders Identified as Seriously Mentally Ill address the requirements of the standard. Inmates found guilty of an administrative finding or criminal finding of inmate-on-inmate sexual abuse are subject to disciplinary sanctions pursuant to a formal disciplinary process. Disciplinary sanctions are commensurate with the nature and circumstances of the abuse committed, the inmate's disciplinary history, and the sanctions imposed for comparable offenses by other inmates with similar histories. The disciplinary process considers whether an inmate's mental disabilities or mental illness contributed to the inmate's behavior when determining what type of sanction, if any, should be imposed. If mental disabilities or mental illness is a factor, the facility considers the offer of therapy, counseling or other interventions designed to address and correct underlying reasons or motivations for the abuse. The agency may discipline an inmate for sexual contact with staff only upon a finding that the staff member did not consent to such contact. For the purpose of disciplinary action, a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct

occurred does not constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation. The agency does not find consensual sex between inmates to constitute sexual abuse.

Over the last 12 months, a mentally impaired inmate made two allegations of sexual abuse/harassment. The investigations determined that both allegations were unfounded. Due to his impairment, the inmate was not sanctioned for his false allegations. During the course of the audit, the inmate was interviewed and asked about the allegations and investigations. The inmate did not recall making any allegations and could not recall any incident of sexual abuse/harassment.

### **Standard 115.81 Medical and mental health screenings; history of sexual abuse**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program; IDOC AD 04.04.100, Programs and Services – Mental Health; IDOC AD 01.07.105 Health Insurance Portability and Accountability for Health Information Privacy and Security; IDOC form 0494, Screening for Potential Sexual Victimization or Sexual Abuse and VCC Mental Health Screening and treatment tools and Authorization for Release of Offender Mental Health or Substance Abuse Treatment Information form address the requirements of the standard. As confirmed by observation and a review of intake screening documents, screening for prior sexual victimization in any setting is conducted by mental health professionals during in-processing procedures. If the screening indicates the inmate experienced prior sexual victimization, staff ensures that the inmate is offered a follow-up meeting with a medical or mental health practitioner within 14 days. Follow-up meetings with mental health providers routinely occur within 72 hours of the initial screening. In-processing procedures also screen for previous sexual assaultive behavior in an institutional setting or in the community. Staff ensure that the inmate is offered a follow-up meeting with a mental health practitioner within 14 days of the intake screening. Information related to sexual victimization or abusiveness is limited to medical and mental health practitioners and other staff with a need-to-know for treatment plans, security, housing, work, program assignments and management decisions. Signed and dated informed consent is obtained from inmates before reporting about prior sexual victimization that did not occur in an institutional setting. Signed and dated informed consent forms were reviewed. The facility does not house inmates under the age of 18.

### **Standard 115.82 Access to emergency medical and mental health services**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program and VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program address the requirements of the standard. Vienna Correctional Center (VCC) medical and mental health staff provide services to both the main VCC facility and DSIIIP satellite facility. VCC health care staff are on site at all times and also provide services to the inmates at the DSIIIP when the satellite facility’s medical personnel are not on site. Mental health providers

are on site seven days per week and are available for call-back at any time for both VCC and DSIIIP. Inmate victims of sexual abuse receive timely, unimpeded access to emergency medical/mental health treatment and crisis intervention services within the facility or are transported to a health care facility in the community when health care needs exceed the level of care available within VCC and DSIIIP. There is no financial cost to the inmate for any sexual abuse/harassment related incident related medical or mental health care or advocacy service, regardless of whether the victim names the abuser or cooperates with the incident investigation. Inmate victims of sexual abuse while incarcerated are offered timely information about and timely access to information on sexually transmitted infections prophylaxis. In accordance with professionally accepted standards of care, where medically appropriate. Follow up mental health services and follow up testing for sexually transmitted diseases are provided within VCC and DSIIIP.

### **Standard 115.83 Ongoing medical and mental health care for sexual abuse victims and abusers**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention and VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program address the requirements of the standard. As confirmed by the review of policy and health records, the facility offers medical and mental health evaluation and, as appropriate, treatment to all inmates who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility. The evaluation and treatment of such victims includes appropriate evaluation, treatment and follow-up services. The facility would arrange for referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody. The facility has a fully staffed medical and mental health department and offers sexual abuse/harassment victims with medical and mental health services consistent with the standard of care available in the community. Male and female offender victims of sexual abuse, while incarcerated, are offered testing for sexually transmitted infections as medically appropriate. Treatment services are provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident. Mental health evaluations are conducted of all known inmate-on-inmate abusers within 60 days of learning of such abuse history. When appropriate, treatment is offered by mental health practitioners. The main VCC facility does not house female offenders. The DSIIIP does house female offenders enrolled in the boot camp program. Female victims of sexual abuse, while incarcerated, would be offered pregnancy testing. If pregnancy resulted from sexual abuse while incarcerated, victims would receive timely and comprehensive information about, and timely access to, all lawful pregnancy-related medical services. There were no allegations of sexual abuse/harassment by female offenders over the previous 12 months.

### **Standard 115.86 Sexual abuse incident reviews**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention and VCC ID 04.01.301, Sexual Abuse and Harassment Prevention and Intervention Program address the requirements of the standard. The warden has appointed the DSIIIP Superintendent as the

PREA Incident Review Team Coordinator and the Health Care Unit Administrator as the back-up coordinator. The Administrative Assistant, Director of Nursing and CNII have also been appointed as members of the review team. As confirmed by a review of documentation, the facility conducts a PREA incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded. The incident review occurs within 30 days of the conclusion of the investigation. The review team addresses all items identified in the standard and prepares a report for the warden and agency PREA compliance manager. The facility implements the recommendations for improvement, or documents its reasons for not doing so.

### **Standard 115.87 Data collection**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, Sexual Abuse and Harassment Prevention and Intervention addresses the requirements of the standard. As confirmed by observation and a review of documentation, the agency (IDOC) has collected accurate, uniform data for every allegation of sexual abuse at facilities under its direct control and contracted facilities, using a standardized instrument and set of definitions. The incident-based data collected includes data required to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice. The agency data has been aggregated, at least annually, for the last two years. Upon request, the agency would provide all such data from the previous calendar year to the Department of Justice no later than June 30.

### **Standard 115.88 Data review for corrective action**

- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

Title 20 Illinois Administrative Code, Part 106.40 addresses this standard. Interviews with the PREA Coordinator indicated this individual is responsible for reviewing all of the data collected from the agency's facilities and aggregates that data annually to assess and improve the effectiveness of its sexual abuse program and practices. The PREA Coordinator prepares an annual report that provides general comments with plans to enhance this information in future reports. Personal identifying information is redacted and not included in this annual report, as is information that may present a clear and specific threat to the safety and security of a facility. The report is forwarded to the State's Director of Corrections for approval. This information is available to the public on the Illinois Department of Corrections website and can be accessed at <http://www.illinois.gov/idoc/programs/Documents/2014%20IDOC%20PREA%20Report.pdf>. At the time of the onsite audit, the facility had published aggregate statistical data regarding sexual abuse and sexual harassment in IDOC facilities for the prior fiscal year.

### **Standard 115.89 Data storage, publication, and destruction**



- Exceeds Standard (substantially exceeds requirement of standard)
- Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period)
- Does Not Meet Standard (requires corrective action)

**Auditor discussion, including the evidence relied upon in making the compliance or non-compliance determination, the auditor’s analysis and reasoning, and the auditor’s conclusions. This discussion must also include corrective action recommendations where the facility does not meet standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.**

IDOC AD 04.01.301, addresses this standard. Agency data is retained in a secure filing system. Data maintained in computers is User ID and password protected. At the time of the onsite audit, the facility had published aggregate statistical data regarding sexual abuse and sexual harassment in IDOC facilities for the prior fiscal year. Personal identifiers are redacted. Agency policy requires maintaining sexual abuse data for at least 10 years after the date of the initial collection, unless federal, state, or local law requires otherwise. The final PREA audit reports of other facilities under the jurisdiction of the agency are also published on the agency’s internet website: <http://www.illinois.gov/idoc/programs/Documents/2014%20IDOC%20PREA%20Report.pdf>

**AUDITOR CERTIFICATION**

I certify that:

- The contents of this report are accurate to the best of my knowledge.
- No conflict of interest exists with respect to my ability to conduct an audit of the agency under review, and
- I have not included in the final report any personally identifiable information (PII) about any inmate or staff member, except where the names of administrative personnel are specifically requested in the report template.

*Howard Sweeney*

April 16, 2016

Auditor Signature

Date