

2023 ANNUAL PREA REPORT

An Internal Analysis of CY-2023

Sexual Abuse and Sexual

Harassment Data



Illinois Dept. of Corrections

Latoya Hughes, Acting Director

Illinois Department of Corrections 2023 Annual PREA Report

The Prison Rape Elimination Act (PREA) was passed in 2003 with unanimous support from both parties in Congress and signed into law by President George W. Bush in 2003. The purpose of the Act was to “provide for the analysis of the incidence and effects of prison rape in Federal, State, and local institutions and to provide information, resources, recommendations and funding to protect individuals from prison rape”.

The Department maintains a strict “**Zero Tolerance**” policy towards all forms of sexual abuse and sexual harassment; and provides guidelines for the prevention, detection, response, investigation, and tracking of all allegations. All allegations of sexual abuse and sexual harassment are taken seriously, investigated, and when applicable, referred for prosecution. While incarcerated within the Illinois Department of Corrections, the safety of the individuals in our custody is a primary concern; and that safety includes the right to be free from sexual abuse, harassment, and retaliation.

This Annual PREA Report is prepared and published in accordance with PREA Standard §115.88.

This report, and previous Annual PREA Reports, may be found on the Illinois Department of Corrections’ webpage: <https://idoc.illinois.gov/programs/prisonrapeeliminationactof2003.html>

ACCOMPLISHMENTS

The most notable accomplishment in 2023 was the creation of the Department’s PREA Compliance Unit. The PREA Compliance Administrator (PREA Coordinator), who oversees the PREA Compliance Unit, reports directly to the Chief Compliance Officer. The PREA Compliance Administrator is assisted by two PREA Compliance Confidential Assistants (Administrative Assistant II positions). Additionally, the PREA Compliance Unit is assigned three external investigators (Internal Security Investigator II positions) allocated regionally – North, Central, and South. These investigators are utilized for allegations of sexual abuse or sexual harassment which need to be investigated outside (external) of the facility’s internal affairs unit. These investigators, with specialized training regarding investigation of sexual abuse and sexual harassment, also provide technical assistance and mentoring to facility internal affairs staff; as well as assist with case backlogs when warranted.

The Department continues to cultivate new and existing partnerships with community stakeholders. Groups such as the International Association of Forensic Nurses Illinois Chapter and the Illinois Attorney General’s Violence Prevention and Crime Victim Services Division allow collaboration and cooperation to make our processes safer, more efficient, and provide a greater level of care to victims. Through recommendations made by both groups, the Department was able to streamline evidence handling and chain of custody procedures for forensic medical exams to ensure forensic evidence is provided to the State’s crime labs securely and safely.

The Department remains diligent to ensure the sexual safety of all individuals under the care and control of the Illinois Department of Corrections. Employee training, specifically in the area of prevention, detection, and response of sexual abuse and sexual harassment, has been a primary focus. In addition to training new security and non-security staff, the Staff Development & Training unit continues to provide an advanced comprehensive training module on the Department’s Sexual Abuse and Harassment Prevention and Intervention Program.

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The module is available to all staff; however, the training is a prerequisite for any staff appointed as a facility PREA Compliance Manager or facility backup PREA Compliance Manager, as well as any staff member who may act as a Duty Administrative Officer for the facility. The training, which is provided regionally to increase access to the training, was offered 20 times across the state in 2023 and provided an opportunity for over 150 staff to receive the in-depth training.

The Department continues to provide training to staff regarding populations with unique or special needs. All security staff who attend the 8-week Training Academy also receive specialized training specific to supervising incarcerated women. The Gender-Responsive and Trauma-Informed training educates staff of the unique needs of incarcerated women, including how past victimization in the community and in a corrections environment influences current behavior; effective strategies for communicating with women in custody; as well as how to appropriately respond to potential victims of sexual assault and sexual harassment. Also, security staff assigned to the Women's Division are also provided *CR/2 – Creating Regulation and Resilience* training. CR/2 is a communication model that provides corrections professionals with the skills they need to communicate with individuals in custody more effectively, de-escalate problem situations and create safer and more productive facilities. CR/2 empowers staff with the knowledge and skills they need to implement effective responses, thus increasing staff satisfaction and retention. The Department continues to mandate annual training for all staff regarding transgender and non-binary individuals in correctional settings. The training highlights the differences between Sex, Gender and Sexual Orientation, as well as the unique needs of the transgender incarcerated population.

The Department strives to ensure an objective and impartial investigation is conducted to ensure the integrity of every sexual abuse or sexual harassment investigation. Completing PREA investigations timely has been a perpetual concern. To eliminate the backlog of pending investigations and increase the speed at which future investigations can be concluded, the Department conducted training for an additional 27 internal affairs and intel staff in April 2023. The 40-hour *Institutional Investigator* training, which uses a mix of Department subject matter experts, as well as experts from outside law enforcement and government agencies, covers topics such as, but not limited to, techniques for interviewing sexual abuse victims, proper use of *Miranda* and *Garrity* warnings, sexual abuse evidence collection in confinement settings, and the criteria and evidence required to substantiate a case for administrative action or prosecutorial referral.

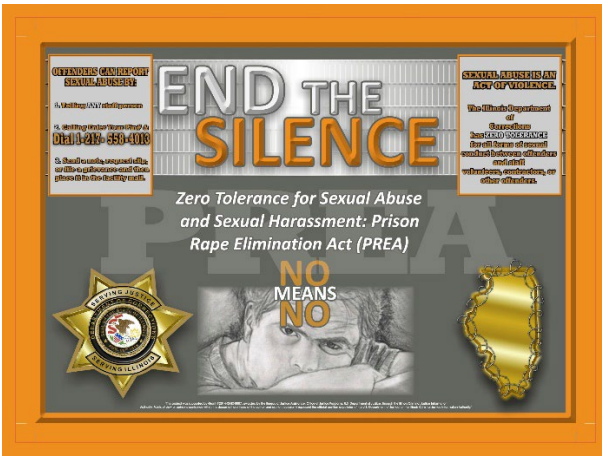
The Department continues to encourage staff to participate in the National Institute of Corrections' (NIC) PREA Online Learning curriculum which provides frequently updated targeted PREA training specific to the employee's position (e.g. Investigations, Healthcare, Mental Health, Facility PREA Compliance Manager, etc.). The training is offered at no cost and provides a great supplement to the multitude of PREA training opportunities offered by the Department.

In addition to staff training, the Department continues to place substantial emphasis on education for individuals in custody. Ensuring all individuals in custody know how to report an allegation of abuse, and knowing those reports may be made confidentially and without fear of retaliation, is paramount. All are provided with information regarding the Department's Zero Tolerance policy at intake. PREA information is provided to each individual in custody throughout their incarceration through staff and peer PREA educators, placement of over 2,500 bilingual permanent signs, information offered on the facility's dedicated TV channel, the facility's *Handbook for Individuals in Custody*, printed brochures, and even more creative ways like painted murals throughout some facilities.

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To ensure each individual in custody is able to comprehend and retain the information about the Department's Zero Tolerance policy, emphasis is placed on the methods education is provided, to ensure the information is provided in a format the individual in custody can understand. Care is taken to ensure individuals who are deaf, hard-of-hearing, blind, or who speak limited English are provided the information in the format best suited for their disability or spoken language.

PREA Signs Designed & Manufactured by Illinois Correctional Industries (ICI)



PREA Informational Sign (English)



PREA Informational Sign (Spanish)

PREA Mural Created by Individuals in Custody at the Sheridan Correctional Center



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The Department partners and continues to keep an open line of communication with the John Howard Association, which is an independent monitor of correctional facilities and advocate for individuals in custody. Through a memorandum of understanding (MOU), the Illinois Department of Corrections and the John Howard Association continues to ensure individuals in custody have a mechanism to report allegations of sexual abuse or sexual harassment directly to a confidential third-party who is completely independent of the Illinois Department of Corrections. Anonymous reports and reports on someone's behalf are also accepted.

The Department appreciates the partnerships created with rape crisis centers across the state to ensure the individuals in our custody have timely access to confidential support services and victim advocacy offered by the centers in the community. With the tremendous help and guidance from the Illinois Coalition Against Sexual Assault ("ICASA"), the Department maintains 27 exclusive MOUs between local crisis centers and our facilities to ensure unimpeded access to services.

Facility PREA Audits

During calendar year 2023, the Department began the first year of the fourth 3-year audit cycle of facility PREA audits in accordance with PREA Standard §115.401. The Department, utilizing an independent outside contractor certified by the US Department of Justice, completed 12 facility audits of correctional centers, as well as one Adult Transition Center (community correctional center).

The following facilities were audited during calendar year 2023:

- Menard Correctional Center*
- Shawnee Correctional Center*
- Pinckneyville Correctional Center*
- Fox Valley Adult Transition Center*
- Sheridan Correctional Center*
- Robinson Correctional Center*
- Danville Correctional Center*
- Decatur Correctional Center*
- Western Illinois Correctional Center**
- East Moline Correctional Center*
- Illinois River Correctional Center*
- Jacksonville Correctional Center*
- Taylorville Correctional Center*

* Denotes Corrective Action required by the PREA Auditor

** Denotes Facility Audit Determined Non-compliant

The final reports from each completed PREA audit are published on the Department's website at <https://idoc.illinois.gov/programs/preaauditreports.html>

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Facility Accomplishments and Corrective Action Implemented:

Menard Correctional Center

- Alleviated cross-gender staff viewing by providing greater privacy, while balancing safety, in open-bar cells, crisis observation cells, medical observation rooms and restrooms.
- Provided targeted refresher training and resources on topics including opposite-gender announcements, access to interpretation services, first responder duties, retaliation monitoring, notifications of allegations to other confinement facilities, etc.
- Expanded access to rape crisis center victim advocates.
- Strengthened facility orientation procedures to ensure individuals in custody received timely and comprehensive PREA education.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.

Shawnee Correctional Center

- Installed mirrors and modified physical structures to eliminate blind spots for greater safety and security.
- Provided targeted refresher training and resources on topics including first responder duties, specialized medical and mental health training, access to rape crisis center victim advocates, notifications of allegations to other confinement facilities, etc.
- Expanded facility orientation procedures to ensure individuals in custody received timely and comprehensive PREA education.

Pinckneyville Correctional Center

- Modified shower areas to provide greater privacy and prevent opposite-gender viewing.
- Provided targeted refresher training and resources on topics including searches of transgender and intersex individuals in custody as well as ensuring documented separate and private shower availability, contractor and volunteer reporting duties, access to rape crisis center victim advocates, retaliation monitoring, informed consent, etc.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Created PREA-specific security role for the O-360 data system to ensure sensitive data remains on a “*need to know*” basis.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

Fox Valley Adult Transition Center

- Provided targeted refresher training and resources on topics including access to first responder duties, access to rape crisis center victim advocates, access to interpretation services and available resources for individuals who are limited English proficient or have disabilities, privileged mail procedures, retaliation monitoring, etc.
- Improved Resident Handbooks to include information regarding local rape crisis centers and how to contact them.
- Coordinated Resident access to medical and mental health services.

Sheridan Correctional Center

- Installed mirrors to eliminate blind spots for greater safety and security.
- Provided targeted refresher training and resources on topics including securing doors of unoccupied offices and storage areas, opposite-gender announcements, first responder duties, cross-gender pat searches, access to rape crisis center victim advocates, placement and programming decisions, privileged mail procedures, notifications of allegations to other confinement facilities, etc.
- Alleviated cross-gender staff viewing by making modifications to cameras and provided additional privacy barriers and modifications, while balancing safety, to toilets and shower areas.

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- Expanded facility orientation procedures to ensure individuals in custody received timely and comprehensive PREA education.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Ensured alleged victims and perpetrators of sexual abuse are rescreened for risk of victimization or abusiveness.
- Created PREA-specific security role for the O-360 data system to ensure sensitive data remains on a “*need to know*” basis.
- Enhanced and increased PREA postings throughout the facility.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

Robinson Correctional Center

- Modified shower areas to provide greater privacy and prevent opposite-gender viewing.
- Provided targeted refresher training and resources on topics including cross-gender pat searches, first responder duties, contractor and volunteer reporting duties, specialized training for medical and mental health staff, reporting of investigative outcome to alleged victims, privileged mail procedures, and retaliation monitoring.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Expanded access to rape crisis center victim advocates.

Danville Correctional Center

- Installed mirrors to eliminate blind spots for greater safety and security.
- Modified shower areas to provide greater privacy and prevent opposite-gender viewing.
- Enhanced and increased PREA postings throughout the facility.
- Provided targeted refresher training and resources on topics including cross-gender pat searches, access to rape crisis center victim advocates, contractor and volunteer reporting duties, specialized training for medical and mental health staff, transgender placement and programming reviews, handling and response of PREA-related grievances, privileged mail procedures, and retaliation monitoring.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented.
- Improved Facility Handbooks to include information regarding local rape crisis centers and how to contact them.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Strengthened investigations to include credibility assessments, appropriate evidentiary standards are applied, and ensured investigations are completed promptly and thoroughly.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

Decatur Correctional Center

- Installed mirrors to eliminate blind spots for greater safety and security.
- Provided targeted refresher training and resources on topics including opposite-gender announcements, resources available for those individuals who are limited English proficient or disabled, access to rape crisis victim advocates, first responder duties, contractor and volunteer reporting duties, specialized training for medical and mental health staff, transgender placement and programming reviews, agency protection duties, notifications of allegations to other confinement facilities, retaliation monitoring, reporting of investigative outcome to alleged victims, etc.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Expanded access to rape crisis center victim advocates.

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- Improved Sexual Abuse Incident Review process to ensure greater impact.

Western Illinois Correctional Center

- Reallocated PREA Compliance Manager duties to ensure sufficient time and authority to complete duties.
- Installed mirrors to eliminate blind spots for greater safety and security.
- Modified shower areas to provide greater privacy and prevent opposite-gender viewing.
- Provided targeted refresher training and resources on topics including opposite-gender announcements, cross-gender pat searches, resources available for those individuals who are limited English proficient or disabled, access to rape crisis victim advocates, first responder duties including documentation of the incident, contractor and volunteer reporting duties, specialized training for medical and mental health staff, transgender placement and programming reviews, agency protection duties and placement of high-risk individuals, notifications of allegations to other confinement facilities, retaliation monitoring, etc.
- Created PREA-specific security role for the O-360 data system to ensure sensitive data remains on a “*need to know*” basis.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented and provided detailed information on methods of reporting anonymously and to outside entities.
- Strengthened investigations to include credibility assessments, appropriate evidentiary standards are applied, and ensured investigations are completed promptly and thoroughly.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

East Moline Correctional Center

- Installed mirrors to eliminate blind spots for greater safety and security.
- Provided targeted refresher training and resources on topics including opposite-gender announcements, resources available for those individuals who are limited English proficient or disabled, access to rape crisis victim advocates, contractor and volunteer reporting duties, mandatory reporting laws, informed consent, ongoing medical and mental health services for victims of sexual abuse, evaluations of individual in custody on individual in custody abusers, retaliation monitoring, etc.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Enhanced and increased PREA postings throughout the facility.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented and provided detailed information on methods of reporting anonymously and to outside entities.
- Strengthened investigations to include credibility assessments, appropriate evidentiary standards are applied, and ensured investigations are completed promptly and thoroughly.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

Illinois River Correctional Center

- Installed mirrors and added additional cameras to eliminate blind spots for greater safety and security.
- Modified shower areas to provide greater privacy and prevent opposite-gender viewing.
- Provided targeted refresher training and resources on topics including opposite-gender announcements, resources available for those individuals who are limited English proficient or disabled, access to rape crisis victim advocates, contractor and volunteer reporting duties, mandatory reporting laws, informed consent, investigations, notifications of allegations to other confinement facilities, etc.
- Strengthened investigations to include credibility assessments, appropriate evidentiary standards are applied, and ensured investigations are completed promptly and thoroughly.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

Jacksonville Correctional Center

- Reallocated PREA Compliance Manager duties to ensure sufficient time and authority to complete duties.
- Installed mirrors and modified storage areas to eliminate blind spots for greater safety and security.
- Modified medical exam rooms to provide greater privacy and prevent opposite-gender viewing.

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- Provided targeted refresher training and resources on topics including opposite-gender announcements, resources available for those individuals who are limited English proficient or disabled, access to rape crisis victim advocates, privileged mail procedures, contractor and volunteer reporting duties, first responder duties, investigations, retaliation monitoring, agency protection duties and placement of high-risk individuals, evaluations of individual in custody on individual in custody abusers, etc.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented and provided detailed information on methods of reporting anonymously and to outside entities.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Strengthened investigations to include credibility assessments, appropriate evidentiary standards are applied, and ensured investigations are completed promptly and thoroughly.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

Taylorville Correctional Center

- Installed mirrors and modified vending machine placement to eliminate blind spots for greater safety and security.
- Alleviated cross-gender staff viewing by making modifications to cameras in crisis observation cells and installing curtains in medical exam rooms.
- Provided targeted refresher training and resources on topics including resources available for those individuals who are limited English proficient or disabled, access to rape crisis victim advocates, contractor and volunteer reporting duties, first responder duties, investigations, retaliation monitoring, etc.
- Enhanced Facility Orientation to better provide for individuals in custody who are limited English proficient or who have disabilities; and ensured Orientation is provided timely and documented and provided detailed information on methods of reporting anonymously and to outside entities.
- Improved Facility Handbooks to include information reporting sexual abuse using the grievance process.
- Ensured timely and robust risk screenings to ensure appropriate placement and programming; and provided targeted training and resources regarding mental health follow-up for individuals reporting prior victimization/perpetration during the screening process.
- Strengthened investigations to include credibility assessments, appropriate evidentiary standards are applied, and ensured investigations are completed promptly and thoroughly.
- Improved Sexual Abuse Incident Review process to ensure greater impact.

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PREA ALLEGATION STATISTICS & TRENDS

DEFINITIONS:

Substantiated allegation (Sub): an allegation that was investigated and determined to have occurred.

Unsubstantiated allegation (Uns): an allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

Unfounded allegation (Unf): an allegation that was investigated and determined not to have occurred.

Ongoing Investigation (Ong): an investigation into an allegation that was initiated but has not yet concluded.

STATISTICAL DATA

The following tables (Tables 1-A through 4-A) were developed from data provided by each facility, based on the number of allegations, type of allegation, and outcome of the investigation; and aggregated to provide Department-wide totals. The total number of PREA allegations by year and type is shown in Chart 1-A.

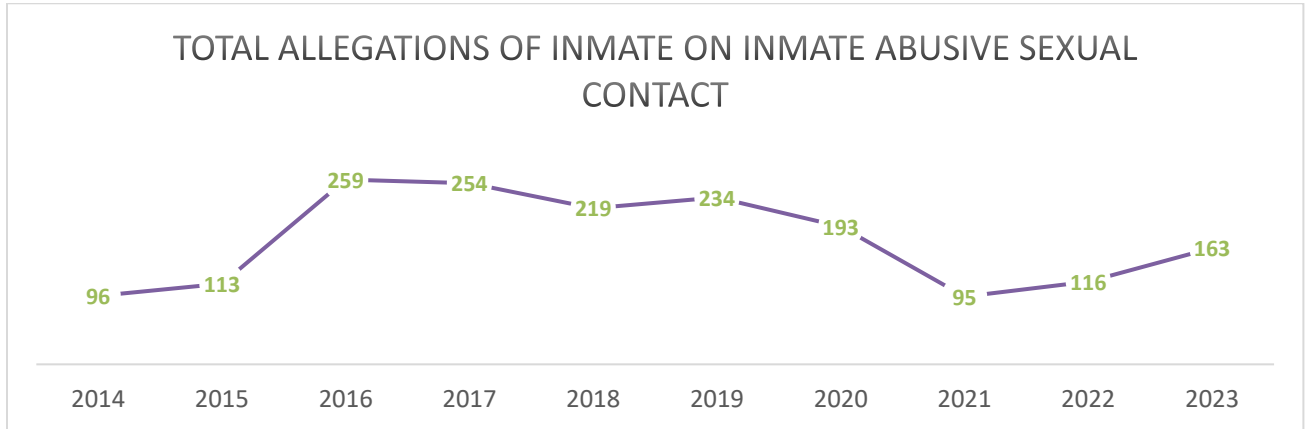
* Data for abusive sexual contact and harassment in 2015 was combined. Consequently, only the total number of cases is reported for 2015.

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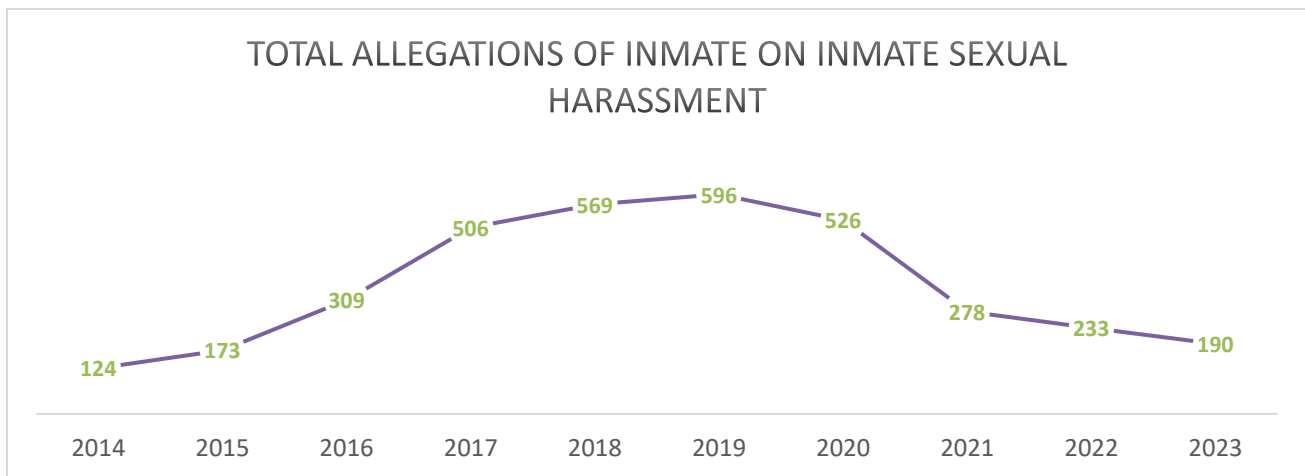
Inmate on Inmate Abusive Sexual Contact (TABLE 1-A)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Substantiated	4	*	21	21	14	13	3	7	9	7
Unsubstantiated	56	*	158	165	163	164	153	68	77	121
Unfounded	29	*	75	57	22	43	25	6	16	20
Ongoing	7	*	5	11	20	14	12	14	14	15
TOTAL	96	113	259	254	219	234	193	95	116	163



Inmate on Inmate Sexual Harassment (TABLE 2-A)

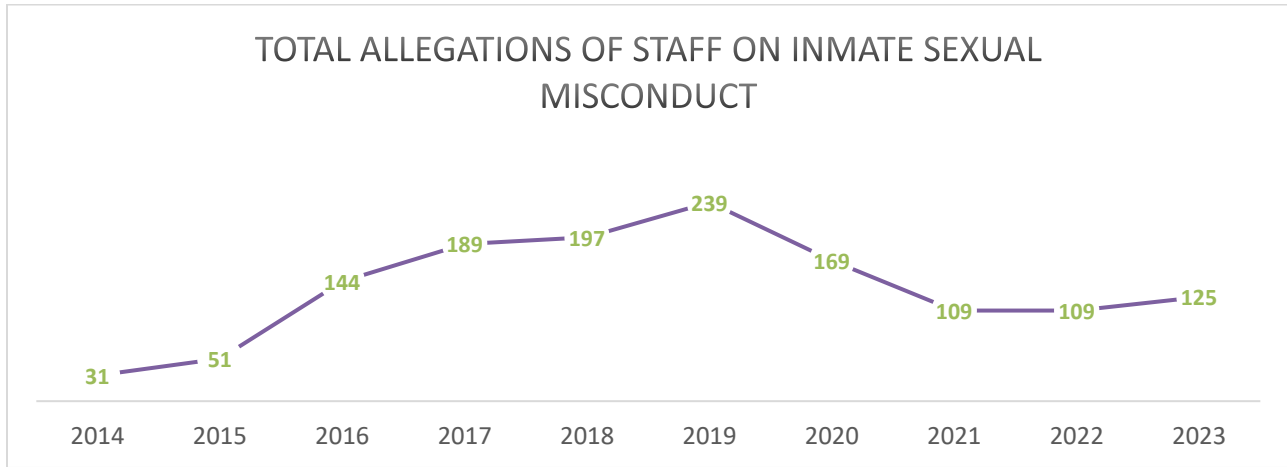
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Substantiated	6	*	35	50	75	57	28	16	19	15
Unsubstantiated	86	*	191	352	410	471	426	183	165	158
Unfounded	32	*	81	89	70	57	56	23	26	10
Ongoing	0	*	2	15	14	11	16	56	23	7
TOTAL	124	173	309	506	569	596	526	278	233	190



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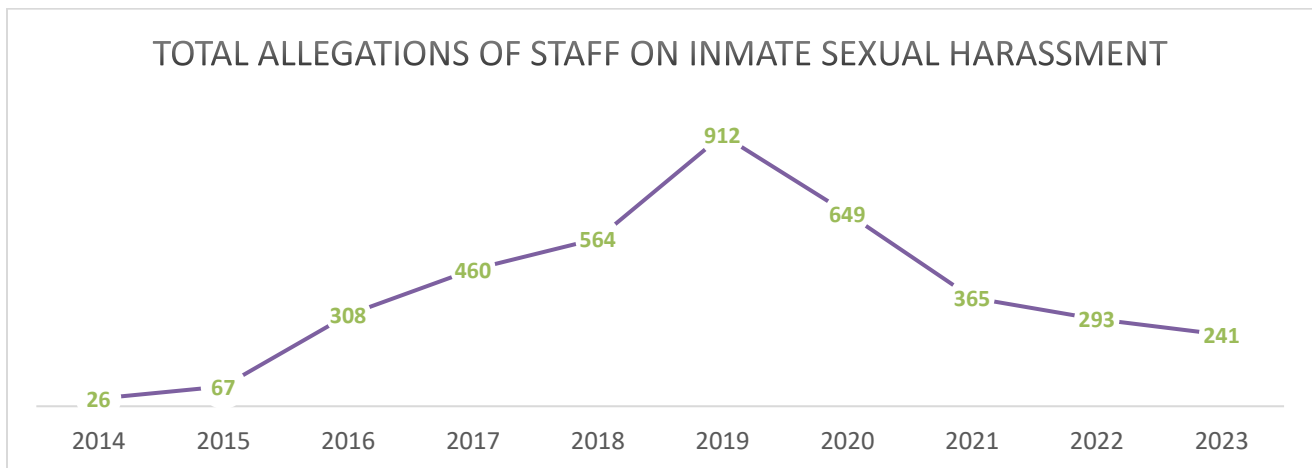
Staff on Inmate Sexual Misconduct (TABLE 3-A)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Substantiated	5	*	3	0	2	1	1	0	5	0
Unsubstantiated	19	*	91	134	138	183	116	59	73	101
Unfounded	7	*	38	40	27	37	37	23	12	7
Ongoing	0	*	12	15	30	18	15	27	19	17
TOTAL	31	51	144	189	197	239	169	109	109	125



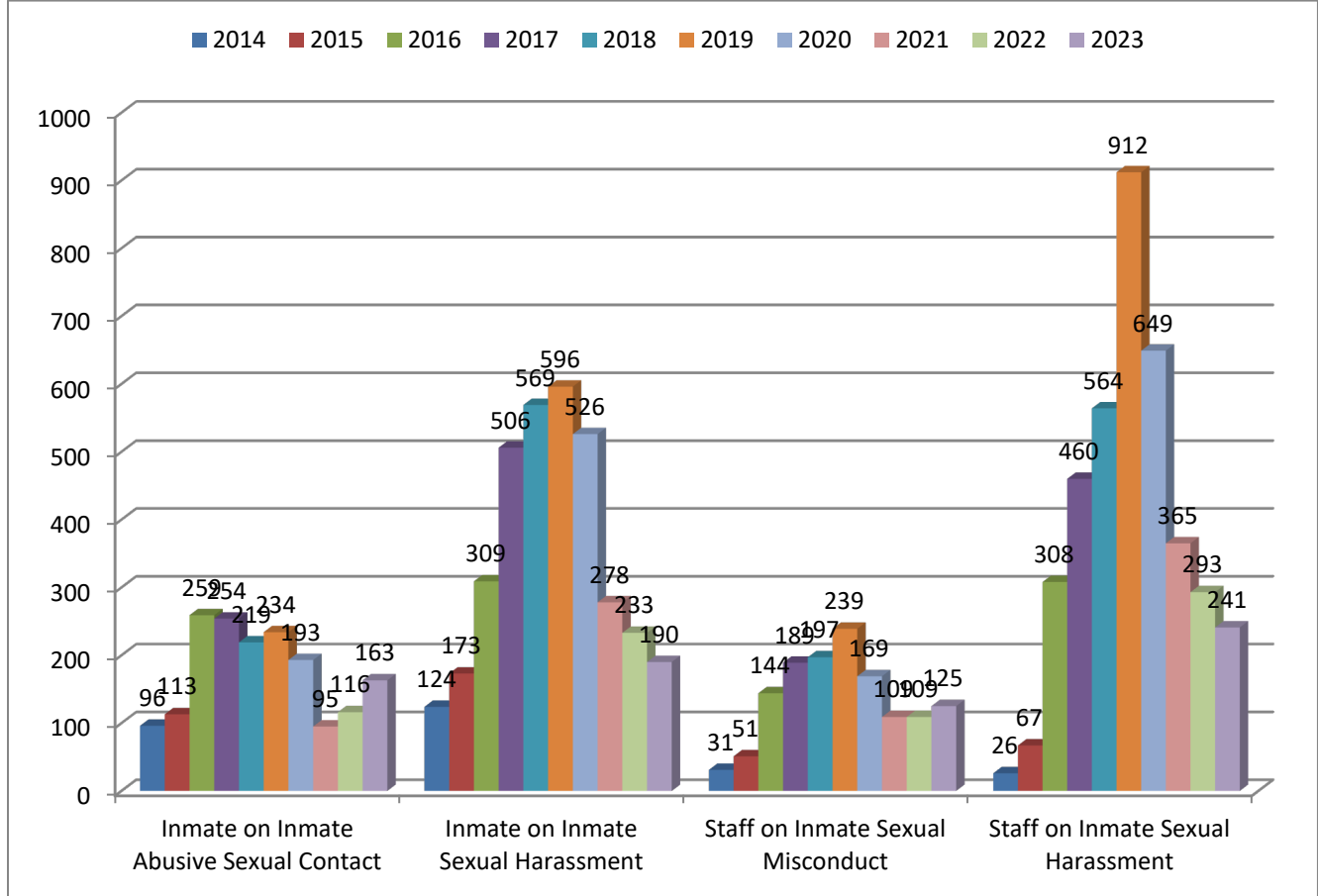
Staff on Inmate Sexual Harassment (TABLE 4-A)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Substantiated	3	*	8	5	5	1	12	1	1	3
Unsubstantiated	21	*	180	350	447	692	497	263	240	200
Unfounded	2	*	92	67	64	86	42	21	29	14
Ongoing	0	*	28	38	48	133	98	80	23	24
TOTAL	26	67	308	460	564	912	649	365	293	241



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Total Number of all PREA Allegations by Year and Type (Chart 1-A)



Comparing the total number of allegations from 2014 to 2023, a dramatic stairstep increase in allegations early in the reporting period (2014 – 2017) is clearly shown. The increase is likely the result of the creation and implementation of the PREA Standards, and the large-scale comprehensive training and emphasis placed on staff response to allegations of sexual abuse and sexual harassment which immediately followed. Similarly, the increase is likely a byproduct of the cultural shift which occurred in facilities across the country where PREA was incorporated into incarcerated life because of the saturation of PREA-related education-initiatives targeting individuals in custody.

In 2020, the Department partnered with The Moss Group utilizing an IDOC-initiated request for technical assistance from the National PREA Resource Center, to provide very focused training for staff regarding properly identifying allegations of sexual abuse and sexual harassment. A review of the Department’s allegations found many of the allegations which resulted in the PREA protocol being initiated did not meet the definition of sexual abuse or sexual harassment; and were therefore inaccurately identified and erroneously reported as PREA allegations.

Mislabeled or misidentifying allegations as “PREA” which do not meet the definitions of sexual abuse or sexual harassment has significant consequences. The inaccurate reporting skews data reported nationally to clearinghouses such as the Bureau of Justice Statistics which compiles the Survey of Sexual Victimization (SSV); but more importantly, encourages a culture of not reporting true victimization for fear

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of the allegation not being taken seriously. Accurately classifying what allegations warrant the PREA protocol response ensures allegations of sexual abuse and sexual harassment are responded to promptly and ensures thorough and comprehensive investigations are completed timely.

The “*Is it PREA?*” training module was launched Departmentwide in January 2021 and continues to be mandated training for those staff in the roll of Shift Supervisor; and highly recommended for any staff directly involved in the facility’s PREA protocol. Through awareness and staff training and development, the Department has shown a downward trend in the number of allegations, primarily with sexual harassment allegations, since only those reports which meet the definitions of sexual abuse or sexual harassment are being identified as ‘PREA allegations’.

Those allegations previously misidentified as PREA (staff conduct, insolence, etc.) may now be appropriately investigated and responded to in a timely manner without sacrificing the resources required by utilizing the PREA protocol response. As expected, allegation totals began to level-off after the training was fully implemented and the proper classification of allegations became standard practice. Sexual harassment allegations, both staff and individuals in custody as the alleged perpetrator, continued the downward trend at the same pace as the two years prior. Sexual abuse allegations; however, increased for both types – an almost 13% increase for individual in custody perpetration and a 29% increase in alleged staff perpetration. After analyzing the allegation trends, no clear reasoning to explain the increase can be identified.

The following tables were developed from data provided by each individual facility and represent cases that were alleged to have occurred during calendar year 2023. Table 1-B represents statistical data regarding allegations made involving inmate on inmate sexual abuse and harassment. Table 2-B represents data regarding allegations made involving staff on inmate sexual misconduct and harassment.

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2023 Inmate on Inmate Abuse & Harassment by Facility (TABLE 1-B)

Facility	Abusive Sexual Contact					Sexual Harassment					Facility Total
	Sub	Uns	Unf	Ong	TOT	Sub	Uns	Unf	Ong	TOT	
Big Muddy River	0	6	2	0	8	3	6	0	0	9	17
Centralia	0	4	0	0	4	1	3	0	0	4	8
Danville	0	3	1	0	4	2	4	0	0	6	10
Decatur	1	2	0	0	3	0	9	1	0	10	13
Dixon	0	15	2	3	20	0	18	0	0	18	38
East Moline	0	4	1	0	5	1	3	0	0	4	9
Graham	3	7	0	0	10	1	5	0	2	8	18
Hill	0	6	1	0	7	0	3	0	0	3	10
Illinois River	0	2	1	0	3	1	21	0	0	22	25
Jacksonville	0	1	0	0	1	0	1	0	0	1	2
Joliet Treatment Ctr.	0	0	2	0	2	1	10	4	1	16	18
Kewanee	0	0	0	0	0	0	0	0	0	0	0
Lawrence	0	2	0	0	2	0	2	0	0	2	4
Lincoln	0	1	1	0	2	0	2	0	0	2	4
Logan	1	9	1	3	14	0	3	3	0	6	20
Menard	1	13	2	1	17	0	11	0	0	11	28
Pinckneyville	0	7	1	1	9	0	5	0	0	5	14
Pontiac	0	7	0	1	8	2	16	0	1	19	27
Robinson	0	1	0	0	1	1	2	0	0	3	4
Shawnee	0	3	1	2	6	0	0	0	0	0	6
Sheridan	1	1	0	0	2	2	2	1	0	5	7
Southwestern Illinois	0	0	0	0	0	0	1	0	0	1	1
Stateville	0	0	0	0	0	0	0	0	0	0	0
Stateville NRC	0	6	1	3	10	0	23	1	3	27	37
Taylorville	0	6	0	0	6	0	2	0	0	2	8
Vandalia	0	0	0	0	0	0	0	0	0	0	0
Vienna	0	3	0	0	3	0	1	0	0	1	4
Western Illinois	0	12	3	1	16	0	5	0	0	5	21
Crossroads ATC	0	0	0	0	0	0	0	0	0	0	0
Fox Valley ATC	0	0	0	0	0	0	0	0	0	0	0
North Lawndale ATC	0	0	0	0	0	0	0	0	0	0	0
Peoria ATC	0	0	0	0	0	0	0	0	0	0	0
TOTAL	7	121	20	15	163	15	158	10	7	190	353

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2023 Staff on Inmate Sexual Misconduct & Harassment by Facility (TABLE 2-B)

Facility	Sexual Misconduct					Sexual Harassment					Facility Total
	Sub	Uns	Unf	Ong	TOT	Sub	Uns	Unf	Ong	TOT	
Big Muddy River	0	3	0	0	3	0	1	0	0	1	4
Centralia	0	0	0	0	0	0	0	0	0	0	0
Danville	0	2	0	0	2	0	5	1	0	6	8
Decatur	0	0	1	0	1	0	2	0	0	2	3
Dixon	0	15	2	0	17	0	18	2	1	21	38
East Moline	0	2	0	0	2	0	2	0	0	2	4
Graham	0	0	0	0	0	0	1	0	0	1	1
Hill	0	0	1	0	1	0	5	2	0	7	8
Illinois River	0	0	1	0	1	0	19	0	0	19	20
Jacksonville	0	0	0	0	0	0	2	0	0	2	2
Joliet Treatment Ctr.	0	1	0	0	1	0	8	4	1	13	14
Kewanee	0	0	0	0	0	0	0	0	0	0	0
Lawrence	0	15	0	1	16	1	8	1	0	10	26
Lincoln	0	2	0	0	2	1	3	0	0	4	6
Logan	0	0	0	4	4	0	0	0	12	12	16
Menard	0	20	2	5	27	0	17	0	0	17	44
Pinckneyville	0	4	0	4	8	0	6	0	0	6	14
Pontiac	0	15	0	0	15	0	62	0	1	63	78
Robinson	0	1	0	0	1	0	1	0	0	1	2
Shawnee	0	3	0	0	3	0	0	0	0	0	3
Sheridan	0	1	0	0	1	0	1	0	0	1	2
Southwestern Illinois	0	0	0	0	0	1	0	0	0	1	1
Stateville	0	2	0	0	2	0	8	0	0	8	10
Stateville NRC	0	7	0	2	9	0	18	1	8	27	36
Taylorville	0	0	0	0	0	0	0	0	0	0	0
Vandalia	0	1	0	0	1	0	0	3	0	3	4
Vienna	0	0	0	0	0	0	2	0	0	2	2
Western Illinois	0	5	0	1	6	0	11	0	1	12	18
Crossroads ATC	0	0	0	0	0	0	0	0	0	0	0
Fox Valley ATC	0	2	0	0	2	0	0	0	0	0	2
North Lawndale ATC	0	0	0	0	0	0	0	0	0	0	0
Peoria ATC	0	0	0	0	0	0	0	0	0	0	0
TOTAL	0	101	7	17	125	3	200	14	24	241	366

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A review of the data of the individual facilities provides some conclusions based on the uniqueness of the population housed at the facility. Facilities housing higher security individuals: Pontiac (Maximum security), Dixon (Multi-level), Menard (Maximum security), and Stateville NRC (Reception & Classification) represent the highest number of allegations. In fact, these four facilities make up almost 40% of the total allegations against other individuals in custody and over half of the total allegations against staff for the entire Department. These types of facilities often house a population with unique management needs, and in some cases, these individuals attempt to manipulate the PREA reporting process.

Facilities demonstrating the fewest number of allegations, for all types of allegations, are typically lower security classification facilities or adult transition centers (work release). Facilities with targeted mental health populations (Joliet Treatment Center, Joliet Inpatient Treatment Center, Pontiac, and Dixon) represent a significant number of total PREA allegations. Considering the small populations examined, these facilities, based on per capita calculations, account for a significant portion of the Department's total PREA allegations.

A review of specific cases demonstrates that a very small population of individuals in custody account for a substantial number of total allegations. While individuals in custody abusing the PREA process through repeated unfounded reports made in "*bad faith*" may be culpable, the Department recognizes that certain individuals may be targeted for abuse; and therefore, the Department investigates all allegations regardless of the individual's record or previous history of reporting allegations.

The number of ongoing/pending investigations continues to give rise to concern. While the number of ongoing investigations is higher than desired, the Department continues to make significant progress in completing PREA investigations and the number of outstanding investigations continues to trend downward due to the addition of additional staff who have received the specialized training to perform investigations of sexual abuse and sexual harassment. The total number of ongoing allegations reported in 2022 was less than half of what was reported during the comparable reporting period in 2021. In 2023, that decreasing trend continued with a 20% drop in pending cases from the same reporting period in 2022.

The Department continues to require quarterly reporting to ensure an accurate account of all investigations is maintained. As the data presents, some facilities have significantly higher numbers of allegations to investigate, therefore potentially creating a backlog of cases to conclude. Allegations against staff often require the facility to refer the case to external investigators which characteristically increases the time to conclude a case. Emphasis will continue to be placed on ensuring allegations are promptly and thoroughly investigated to ensure cases are concluded timely, but without sacrificing the integrity of the investigation.

CONCLUSION

During calendar year 2024, the Department will continue its compliance with PREA. Beginning in the fall of 2024, utilizing independent contracted PREA auditors certified by the Department of Justice, the Department will be auditing 10 facilities to begin the final year of the fourth 3-year audit cycle. The audits provide an independent evaluation of the policies and procedures that the Department has implemented and provides for an opportunity to identify areas for further improvement at the individual facilities, as well as on a Department-wide scale.

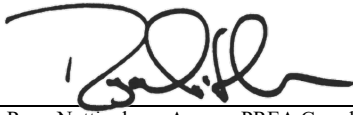
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The Department will continue to make upgrades to the technology it utilizes in its correctional facilities to deter and investigate sexual abuse. This will be done through our IDOC State-wide Security Camera contract; and utilizing PREA grant funding, when available. Staffing plans will also be consistently reviewed to ensure the most efficient allocation of staff to reduce the likelihood or opportunity for sexual abuse to be committed in our facilities.

Additionally, training and policy will continue to be reviewed and updated as necessary to provide the most up to date knowledge and best practices to the employees of the Illinois Department of Corrections. Annual training will continue to be provided to all employees, volunteers and contractors who have contact with individuals in custody to ensure staff is prepared to respond to an allegation of sexual abuse as well as preventing incidents of sexual abuse. The Department will also continue to explore all avenues of external resources and technical assistance provided by and in consultation with the Department of Justice's National PREA Resource Center and PREA Management Office.

The Illinois Department of Corrections will continue to take all allegations of sexual abuse and harassment seriously throughout our agency. The Department's commitment to maintaining a "**Zero Tolerance**" approach to sexual abuse and sexual harassment will continue to be demonstrated through its full compliance of the Prison Rape Elimination Act.

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6/27/2024

Date