

Illinois Department of Corrections

2015 Annual PREA Report

The Prison Rape Elimination Act (PREA) was passed unanimously by Congress and signed into law by President George W. Bush in 2003. The Illinois Department of Corrections (IDOC) is committed to meeting the requirements of the Prison Rape Elimination Act while enhancing the safety and security for all IDOC staff and offenders. Our facilities understand the need to identify and address issues as they arise.

The Department maintains a strict “Zero Tolerance” policy; all offender sexual abuse and harassment allegations are taken seriously, investigated and prosecution sought when applicable. While incarcerated within the Illinois Department of Corrections, offenders have the right to be free from sexual abuse, harassment and retaliation.

This Annual PREA Report is prepared and published pursuant to PREA Standard 115.88.

ACCOMPLISHMENTS

In 2015 the Illinois Department of Corrections achieved three primary accomplishments in the areas of policy, training and overall compliance, as they relate to PREA.

In an effort to better direct facility level staff in the area of PREA compliance, the IDOC PREA Coordinator in conjunction with IDOC Division of Policy and Directives developed the Department’s first program manual in this area. Entitled IDOC PREA Sexual Abuse and Harassment Prevention and Intervention Program Manual, it is hoped that this in coordination with Administrative Directive 04.01.301 Sexual Abuse and Harassment Prevention and Intervention Program will better direct the Department’s compliance with the PREA standards.

Additionally, in working with the IDOC Training Academy, trainings involving PREA were updated in the areas of searches, investigations, mental health and medical. The Training Academy continues to provide trainings in the area of PREA, not only to all new security and non-security staff, but also additional training to existing staff throughout the state. In FY2016, the Training Academy provided training specifically in the areas of PREA Compliance Management to 11 classes for a total of 255 existing IDOC employees.

During calendar year 2015, the Department began the push to full compliance by beginning audits, conducted by an outside contractor, at 5 facilities. These first 5 audits consisted of 4 correctional centers and 1 work release center. Immediately beginning in calendar year 2016, the Department completed the remaining audits necessary for compliance by conducting audits, conducted by an outside contractor, at an additional 24 facilities. These audits consisted of 21 correctional centers and 3 work release centers. The completion of these audits brings all 29 facilities within the Illinois Department of Corrections into full compliance with the PREA standards.

STATISTICAL DATA

The following tables were developed from data provided by each individual facility and represent cases that were alleged to have occurred during calendar year 2015. Table(s) 1-A and 1-B represent statistical data regarding allegations made involving inmate on inmate sexual abuse and harassment. Table(s) 2-A and 2-B represent data regarding allegations made involving staff on inmate sexual abuse and harassment.

**INMATE ON INMATE ABUSE AND HARASSMENT ALLEGATIONS
(TABLE 1-A)**

<u>Facility</u>	<u>Total</u>	<u>Harassment</u>	<u>Abuse</u>	<u>Substantiated</u>	<u>Unsubstantiated</u>	<u>Unfounded</u>	<u>Pending</u>
Big Muddy	13	4	9	0	5	8	0
Centralia	8	4	4	0	6	0	2
Crossroads	0	0	0	0	0	0	0
Danville	18	14	4	4	10	4	0
Decatur	2	1	1	1	1	0	0
Dixon	6	0	6	2	3	1	0
East Moline	1	0	1	0	1	0	0
Fox Valley	0	0	0	0	0	0	0
Graham	5	0	5	1	2	2	0
Hill	1	1	0	0	0	1	0
Illinois River	8	0	8	2	6	0	0
Jacksonville	0	0	0	0	0	0	0
Lawrence	0	0	0	0	0	0	0
Lincoln	2	0	2	2	0	0	0
Logan	67	33	34	4	28	35	0
Menard	12	8	4	0	11	1	0
North Lawndale	0	0	0	0	0	0	0
Peoria	0	0	0	0	0	0	0
Pinckneyville	17	9	8	1	13	3	0
Pontiac	20	9	11	0	12	3	5
Robinson	2	2	0	2	0	0	0
Shawnee	4	4	0	2	2	0	0
Sheridan	12	12	0	3	9	0	0
Southwestern	0	0	0	0	0	0	0
Stateville	55	49	6	1	37	16	1
Taylorville	1	1	0	0	0	1	0
Vandalia	0	0	0	0	0	0	0
Vienna	10	7	3	3	3	4	0
Western Illinois	22	15	7	1	15	6	0
Total	286	173	113	29	164	85	8

INMATE ON INMATE (TABLE 1-B)

	2014		2015	
Sexual Abuse	96		173	
Sexual Harassment	124		113	
Total Allegations	220		286	
		% of cases		% of cases
Substantiated	10	5%	29	10%
Unsubstantiated	142	65%	164	57%
Unfounded	61	28%	85	30%
Investigation Ongoing	7	3%	8	3%
Total Allegations	220	100%	286	100%

A review of the data of the individual facilities involving inmate on inmate allegations does not draw any specific conclusions. Facilities housing higher security offenders: Logan (female/maximum), Stateville (maximum), Western (medium), Pontiac (maximum), Danville (medium) and Pinckneyville (medium) represent the highest number of allegations.

Facilities demonstrating the fewest number of allegations are typically lower security prisons or the adult transition centers (work release centers). No specific conclusions or recommendations can be drawn from this.

In comparing the allegations of inmate on inmate sexual abuse and harassment from 2014 to 2015, few conclusions can be drawn. With a rise of 66 total allegations from 2014 to 2015, it is unknown what to tie this rise in allegations to. During this time period, the Department was actively auditing each facility and each facility increased the amount of available signage and communication in relation to PREA. Along with this, an increase in the educating of staff has also occurred in regards to what should be reported. No specific event(s) can be tied to the rise in allegations.

It should be noted that with the rise in allegations, the percent of cases falling into the range of substantiated, unsubstantiated, unfounded and pending has remained somewhat consistent. A slight rise in the percentage of cases that have been substantiated can be seen, but once again, it is difficult to associate this rise within the Department with any one specific event or cause.

**STAFF ON INMATE ABUSE AND HARASSMENT ALLEGATIONS
(TABLE 2-A)**

Facility	Total	Harassment	Abuse	Substantiated	Unsubstantiated	Unfounded	Pending
Big Muddy	1	1	0	0	1	0	0
Centralia	6	5	1	1	4	1	0
Crossroads	0	0	0	0	0	0	0
Danville	2	2	0	0	2	0	0
Decatur	2	2	0	0	2	0	0
Dixon	5	0	5	0	3	1	1

East Moline	0	0	0	0	0	0	0
Fox Valley	0	0	0	0	0	0	0
Graham	1	0	1	0	0	1	0
Hill	0	0	0	0	0	0	0
Illinois River	7	0	7	0	6	1	0
Jacksonville	3	3	0	1	2	0	0
Lawrence	4	0	4	0	4	0	0
Lincoln	0	0	0	0	0	0	0
Logan	16	6	10	2	1	12	1
Menard	2	2	0	0	2	0	0
North Lawndale	0	0	0	0	0	0	0
Peoria	0	0	0	0	0	0	0
Pinckneyville	6	5	1	0	5	1	0
Pontiac	30	16	14	1	13	0	16
Robinson	2	0	2	0	1	1	0
Shawnee	5	5	0	0	5	0	0
Sheridan	5	5	0	1	4	0	0
Southwestern	1	0	1	0	1	0	0
Stateville	9	5	4	1	6	2	0
Taylorville	0	0	0	0	0	0	0
Vandalia	1	1	0	0	1	0	0
Vienna	4	3	1	0	4	0	0
Western Illinois	6	6	0	0	5	1	0
Total	118	67	51	7	72	21	18

STAFF ON INMATE (TABLE 2-B)

	2014		2015	
Sexual Abuse	31		67	
Sexual Harassment	26		51	
Total Allegations	57		118	
		% of cases		% of cases
Substantiated	8	14%	7	6%
Unsubstantiated	40	70%	72	61%
Unfounded	9	16%	21	18%
Investigation Ongoing	0	0%	18	15%
Total Allegations	57	100%	118	100%

A review of the data of the individual facilities involving staff on inmate allegations does not draw any specific conclusions. Facilities housing higher security offenders: Logan (female/maximum) and Pontiac (maximum), represent the highest number of allegations.

Facilities demonstrating the fewest number of allegations are typically lower security prisons or adult transition centers (work release centers). No specific conclusions or recommendations can be drawn from this.

In comparing the allegations of staff on inmate sexual abuse and harassment from 2014 to 2015, few conclusions can be drawn. With a rise of 61 total allegations from 2014 to 2015, it is unknown what to tie this rise in allegations to. During this time period, the Department was actively auditing each facility and each facility increased the amount of available signage and communication in relation to PREA. Along with this, an increase in the educating of staff has also occurred in regards to what should be reported. No specific event(s) can be tied to the rise in allegations.

It should be noted that the rise in pending investigations does cause concern. For this reason, the Department will require facilities to submit reports on a quarterly basis regarding their pending investigations. In monitoring this closer, it is hoped it can be determined what is causing the rise in pending investigations and to monitor the length of investigations.

Conclusions developed from the comparison of data are still difficult to achieve due to the fact that the Department has only collected true data regarding PREA for a two-year period. It is felt that this is not yet enough time to draw some firm conclusions, but regardless lessons can be learned from the data gathered to this point. The Department will continue to improve the manner in which data is collected and will continue to look for trends, not only on an annual basis, but will begin to review data from each facility on a quarterly basis.

CONCLUSION

During calendar year 2016, the Department will continue its compliance with PREA. The Department will be entering into a contract with an outside auditor to begin audits for the new audit cycle. During 2016, the Department will be auditing 11 facilities with at least 1 being a work release center. These audits are to tentatively begin in August of 2016.

The Department will continue to make upgrades to the technology it utilizes in our correctional facilities to deter and investigate sexual abuse. This will be done through our IDOC State-wide Security Camera contract. Additionally, training and policy will continue to be reviewed and updated as necessary to provide the most up to date knowledge to the employees of the Illinois Department of Corrections.

The Illinois Department of Corrections will continue to take all allegations of sexual abuse and harassment seriously throughout our agency. This demonstration of our “Zero Tolerance” stance will continue to be demonstrated through our full compliance with the Prison Rape Elimination Act.